



## A Carbon Tax for Ireland: Effects of a CO<sub>2</sub> Tax and Recycling Options

Seán Lyons, ESRI

Combat Poverty Research Seminar  
18 September 2008



## Agenda

- Introduction
- Data sources
- Household CO<sub>2</sub> emissions
- Distributional effects of a carbon tax
- Impact of tax recycling
- Indirect effect on households of a carbon tax
- Conclusions

2



## Introduction

- Assess effects of a hypothetical carbon tax on households with differing incomes, numbers of persons, locations, etc.
- Simulate effects of recycling revenue via social welfare benefits and tax credits or rates
- New work on indirect effect of carbon tax
- Based on ESRI WPs 246, 251 and a forthcoming paper in *Energy Policy*

3



## Data sources

- Household Budget Survey (HBS)
  - Household carbon usage and income
- SWITCH model
  - Effects on households of recycling tax revenues via different channels
- HERMES model
  - Macroeconomic effects of recycling
- Irish Sustainability (ISus) model
  - Household indirect carbon usage

4



## Household Budget Survey

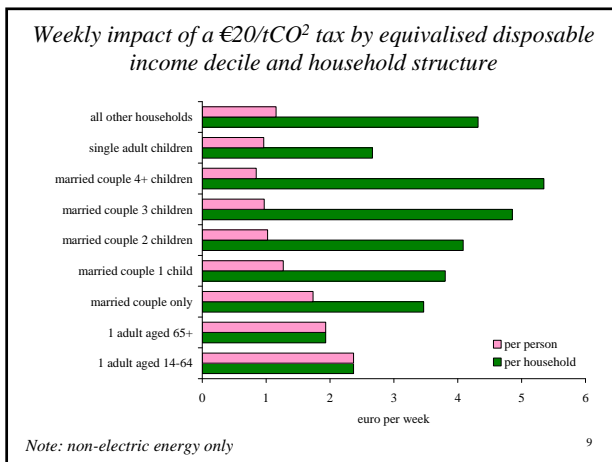
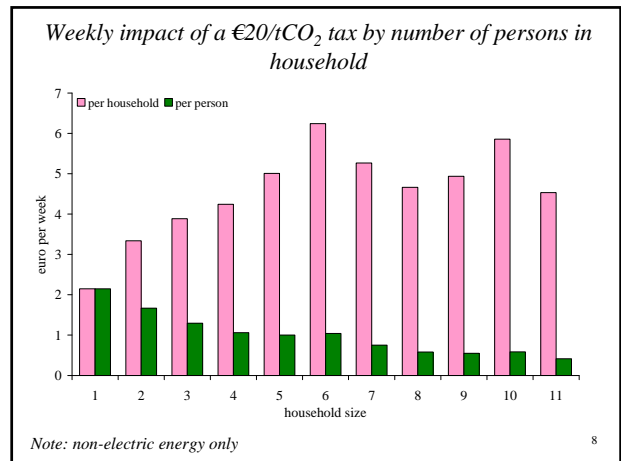
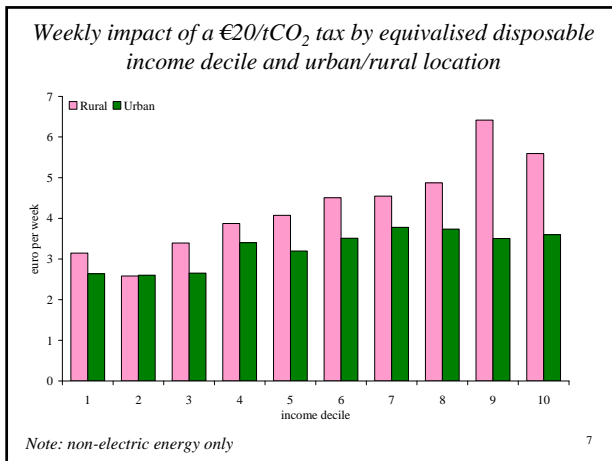
- Detailed survey of household expenditures, income and characteristics
- Questionnaires and expenditure diaries
- Conducted about every five years; most recently in 2005
- 6,884 respondents
- Anonymised microdata for 2005 wave released to researchers this year
- Includes data on fuel expenditures and quantities

5

Weekly impact of a €20/tCO<sub>2</sub> tax by equivalised disposable income decile and fuel type

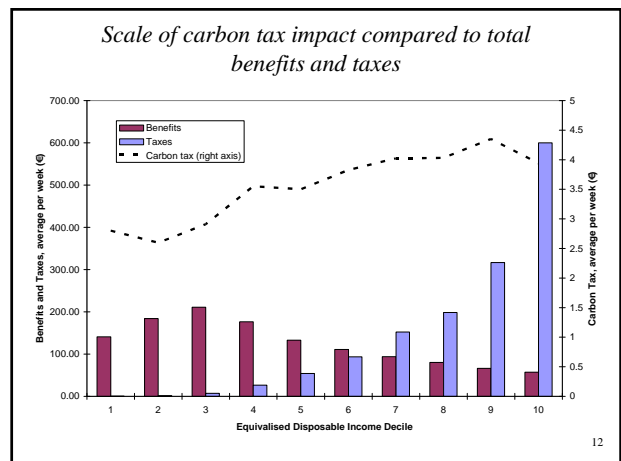
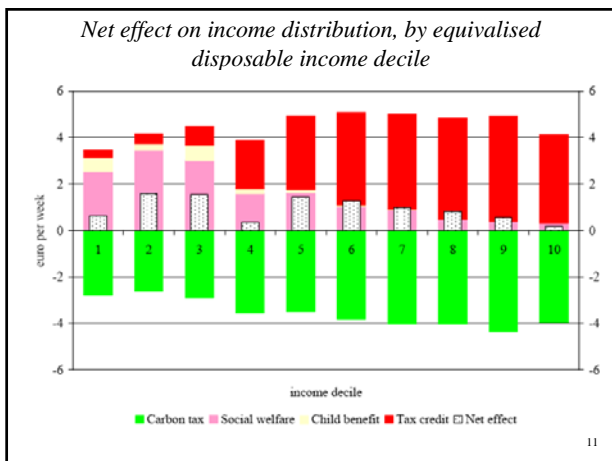


6

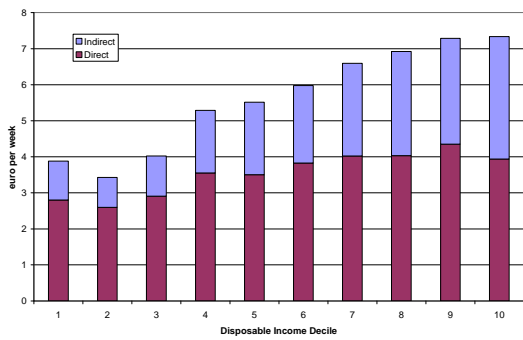


### Tax recycling

- Stylised example to demonstrate practicability
- Social welfare increase: +€2 per week to pensions, unemployment compensation, short-term illness and disability benefits, one-parent families, QAA, 80c added to child benefit for welfare recipients
- Two income tax options tested:
  - Tax credits +€104 per year
  - Basic tax rate reduced from 20% to 19.5%
- 35,000 households in bottom 3 deciles unaffected (55,000 in all)

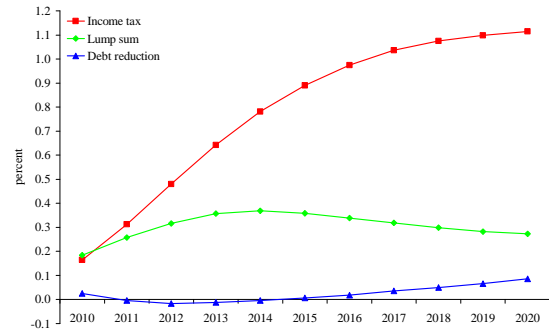


Comparison of direct and indirect (via productive sector) effects on households of a €20/tCO<sub>2</sub> tax



13

Macroeconomic effects: change in GNP with a €20/tCO<sub>2</sub> revenue-neutral tax for three recycling options



14



## Conclusions

- A carbon tax would have a regressive effect in Ireland, but looks somewhat less regressive after indirect CO<sub>2</sub> emissions taken into account
- Most of this effect is amenable to compensation by increasing social welfare and tax credits
- Up to 55,000 households likely to require separate compensation, e.g. via student grants, capital programmes to improve household energy efficiency

15